

WEST VIRGINIA LEGISLATURE

2021 REGULAR SESSION

SECOND

ENGROSSMENT

Committee Substitute

for

House Bill 2013

BY DELEGATES ELLINGTON, HIGGINBOTHAM, SUMMERS,

HANNA, PINSON, WAMSLEY, KIMBLE, AND D. JEFFRIES

[Originating in the Committee on Finance;

February 13, 2021]

1 A BILL to amend and reenact §18-8-1 and §18-8-1a of the Code of West Virginia, 1931, as
2 amended; to amend said code by adding thereto a new section, designated §18-9A-25;
3 and to amend said code by adding thereto a new article, designated §18-31-1, §18-31-2,
4 §18-31-3, §18-31-4, §18-31-5, §18-31-6, §18-31-7, §18-31-8, §18-31-9, §18-31-10, §18-
5 31-11, §18-31-12 and §18-31-13, all relating to establishing the Hope Scholarship
6 Program; creating exemptions from compulsory school attendance requirements under
7 certain conditions; providing a parent of a prospective kindergarten student the option of
8 applying to the program on his or her child's behalf; providing funding for the program and
9 the parameters thereof; providing a title for the act and the program; providing definitions;
10 creating the West Virginia Hope Scholarship Board and providing for membership
11 qualifications therein; establishing powers of the board; establishing the application
12 process for the award of Hope Scholarships; creating the West Virginia Hope Scholarship
13 Program Fund and the West Virginia Hope Scholarship Program Expense Fund and the
14 funding mechanisms and parameters therefore; establishing qualifying expenses for Hope
15 Scholarship Accounts; creating a renewal process for accounts; providing for a Hope
16 Scholarship student's participation in the public school system; providing for administration
17 of accounts; providing for the auditing of the program, suspension of accounts and
18 providers under certain circumstances, and creating a right of appeal; establishing
19 requirements for and rights of education service providers; establishing responsibilities of
20 resident school districts; and providing for legal proceedings and severability.

Be it enacted by the Legislature of West Virginia:

ARTICLE 8. COMPULSORY SCHOOL ATTENDANCE.

§18-8-1. Compulsory school attendance; exemptions.

1 (a) Exemption from the requirements of compulsory public school attendance established
2 in §18-8-1a of this code shall be made on behalf of any child for the causes or conditions set forth
3 in this section. Each cause or condition set forth in this section is subject to confirmation by the

4 attendance authority of the county. A child who is exempt from compulsory school attendance
5 under this section is not subject to prosecution under §18-8-2 of this code, nor is such a child a
6 status offender as defined by §49-1-202 of this code.

7 (b) A child is exempt from the compulsory school attendance requirement set forth in §18-
8 8-1a of this code if the requirements of this subsection, relating to instruction in a private, parochial
9 or other approved school, are met. The instruction shall be in a school approved by the county
10 board and for a time equal to the instructional term set forth in §18-5-45 of this code. In all private,
11 parochial or other schools approved pursuant to this subsection, it is the duty of the principal or
12 other person in control, upon the request of the county superintendent, to furnish to the county
13 board such information and records as may be required with respect to attendance, instruction
14 and progress of students enrolled.

15 (c) A child is exempt from the compulsory school attendance requirement set forth in §18-
16 8-1a of this code if the requirements of either subdivision (1) or subdivision (2) of this subsection,
17 both relating to home instruction, are met.

18 (1) The instruction shall be in the home of the child or children or at some other place
19 approved by the county board and for a time equal to the instructional term set forth in §18-5-
20 45 of this code. If the request for home instruction is denied by the county board, good and
21 reasonable justification for the denial shall be furnished in writing to the applicant by the county
22 board. The instruction shall be conducted by a person or persons who, in the judgment of the
23 county superintendent and county board, are qualified to give instruction in subjects required to
24 be taught in public elementary schools in the state. The person or persons providing the
25 instruction, upon request of the county superintendent, shall furnish to the county board
26 information and records as may be required periodically with respect to attendance, instruction
27 and progress of students receiving the instruction. The state board shall develop guidelines for
28 the home schooling of special education students including alternative assessment measures to
29 assure that satisfactory academic progress is achieved.

30 (2) The child meets the requirements set forth in this subdivision: *Provided*, That the
31 county superintendent may, after a showing of probable cause, seek from the circuit court of the
32 county an order denying home instruction of the child. The order may be granted upon a showing
33 of clear and convincing evidence that the child will suffer neglect in his or her education or that
34 there are other compelling reasons to deny home instruction.

35 (A) Upon commencing home instruction under this section the parent of a child receiving
36 home instruction shall present to the county superintendent or county board a notice of intent to
37 provide home instruction that includes the name, address, and age of any child of compulsory
38 school age to be instructed and assurance that the child shall receive instruction in reading,
39 language, mathematics, science and social studies and that the child shall be assessed annually
40 in accordance with this subdivision. The person providing home instruction shall notify the county
41 superintendent upon termination of home instruction for a child who is of compulsory attendance
42 age. Upon establishing residence in a new county, the person providing home instruction shall
43 notify the previous county superintendent and submit a new notice of intent to the superintendent
44 of the new county of residence: *Provided*, That if a child is enrolled in a public school, notice of
45 intent to provide home instruction shall be given on or before the date home instruction is to begin.

46 (B) The person or persons providing home instruction shall submit satisfactory evidence
47 of a high school diploma or equivalent, or a post-secondary degree or certificate from a regionally
48 accredited institution or from an institution of higher education that has been authorized to confer
49 a post-secondary degree or certificate in West Virginia by the West Virginia Council for
50 Community and Technical College Education or by the West Virginia Higher Education Policy
51 Commission.

52 (C) Annually, the person or persons providing home instruction shall obtain an academic
53 assessment of the child for the previous school year in one of the following ways:

54 (i) The child receiving home instruction takes a nationally normed standardized
55 achievement test published or normed not more than 10 years from the date of administration

56 and administered under the conditions as set forth by the published instructions of the selected
57 test and by a person qualified in accordance with the test's published guidelines in the subjects
58 of reading, language, mathematics, science and social studies. The child is considered to have
59 made acceptable progress when the mean of the child's test results in the required subject areas
60 for any single year is within or above the fourth stanine or, if below the fourth stanine, shows
61 improvement from the previous year's results;

62 (ii) The child participates in the testing program currently in use in the state's public
63 schools. The test shall be administered to the child at a public school in the county of residence.
64 Determination of acceptable progress shall be based on current guidelines of the state testing
65 program;

66 (iii) A portfolio of samples of the child's work is reviewed by a certified teacher who
67 determines whether the child's academic progress for the year is in accordance with the child's
68 abilities. The teacher shall provide a written narrative about the child's progress in the areas of
69 reading, language, mathematics, science and social studies and shall note any areas which, in
70 the professional opinion of the reviewer, show need for improvement or remediation. If the
71 narrative indicates that the child's academic progress for the year is in accordance with the child's
72 abilities, the child is considered to have made acceptable progress; or

73 (iv) The child completes an alternative academic assessment of proficiency that is
74 mutually agreed upon by the parent or legal guardian and the county superintendent.

75 (D) A parent or legal guardian shall maintain copies of each student's Academic
76 Assessment for three years. When the annual assessment fails to show acceptable progress, the
77 person or persons providing home instruction shall initiate a remedial program to foster
78 acceptable progress. The county board upon request shall notify the parents or legal guardian of
79 the child, in writing, of the services available to assist in the assessment of the child's eligibility
80 for special education services. Identification of a disability does not preclude the continuation of
81 home schooling. In the event that the child does not achieve acceptable progress for a second

82 consecutive year, the person or persons providing instruction shall submit to the county
83 superintendent additional evidence that appropriate instruction is being provided.

84 (E) The parent or legal guardian shall submit to the county superintendent the results of
85 the academic assessment of the child at grade levels three, five, eight and 11, as applicable, by
86 June 30 of the year in which the assessment was administered.

87 (3) This subdivision applies to both home instruction exemptions set forth in subdivisions
88 (1) and (2) of this subsection. The county superintendent or a designee shall offer such
89 assistance, including textbooks, other teaching materials and available resources, all subject to
90 availability, as may assist the person or persons providing home instruction. Any child receiving
91 home instruction may upon approval of the county board exercise the option to attend any class
92 offered by the county board as the person or persons providing home instruction may consider
93 appropriate subject to normal registration and attendance requirements.

94 (d) A child is exempt from the compulsory school attendance requirement set forth in §18-
95 8-1a of this code if the requirements of this subsection, relating to physical or mental incapacity,
96 are met. Physical or mental incapacity consists of incapacity for school attendance and the
97 performance of school work. In all cases of prolonged absence from school due to incapacity of
98 the child to attend, the written statement of a licensed physician or authorized school nurse is
99 required. Incapacity shall be narrowly defined and in any case the provisions of this article may
100 not allow for the exclusion of the mentally, physically, emotionally or behaviorally handicapped
101 child otherwise entitled to a free appropriate education.

102 (e) A child is exempt from the compulsory school attendance requirement set forth in §18-
103 8-1a of this code if conditions rendering school attendance impossible or hazardous to the life,
104 health or safety of the child exist.

105 (f) A child is exempt from the compulsory school attendance requirement set forth in §18-
106 8-1a of this code upon regular graduation from a standard senior high school or alternate
107 secondary program completion as determined by the state board.

108 (g) A child is exempt from the compulsory school attendance requirement set forth in §18-
109 8-1a of this code if the child is granted a work permit pursuant to the subsection. After due
110 investigation the county superintendent may grant work permits to youths under the termination
111 age designated in §18-8-1a of this code, subject to state and federal labor laws and regulations.
112 A work permit may not be granted on behalf of any youth who has not completed the eighth grade
113 of school.

114 (h) A child is exempt from the compulsory school attendance requirement set forth in §18-
115 8-1a of this code if a serious illness or death in the immediate family of the child has occurred. It
116 is expected that the county attendance director will ascertain the facts in all cases of such
117 absences about which information is inadequate and report the facts to the county superintendent.

118 (i) A child is exempt from the compulsory school attendance requirement set forth in §18-
119 8-1a of this code if the requirements of this subsection, relating to destitution in the home, are
120 met. Exemption based on a condition of extreme destitution in the home may be granted only
121 upon the written recommendation of the county attendance director to the county superintendent
122 following careful investigation of the case. A copy of the report confirming the condition and school
123 exemption shall be placed with the county director of public assistance. This enactment
124 contemplates every reasonable effort that may properly be taken on the part of both school and
125 public assistance authorities for the relief of home conditions officially recognized as being so
126 destitute as to deprive children of the privilege of school attendance. Exemption for this cause is
127 not allowed when the destitution is relieved through public or private means.

128 (j) A child is exempt from the compulsory school attendance requirement set forth in §18-
129 8-1a of this code if the requirements of this subsection, relating to church ordinances and
130 observances of regular church ordinances, are met. The county board may approve exemption
131 for religious instruction upon written request of the person having legal or actual charge of a child
132 or children. This exemption is subject to the rules prescribed by the county superintendent and
133 approved by the county board.

134 (k) A child is exempt from the compulsory school attendance requirement set forth in §18-
135 8-1a of this code if the requirements of this subsection, relating to alternative private, parochial,
136 church or religious school instruction, are met. Exemption shall be made for any child attending
137 any private school, parochial school, church school, school operated by a religious order or other
138 nonpublic school which elects to comply with the provisions of §18-28-1 *et seq.* of this code.

139 (l) Completion of the eighth grade does not exempt any child under the termination age
140 designated in §18-8-1a of this code from the compulsory attendance provision of this article.

141 (m) A child is exempt from the compulsory school attendance requirements set forth
142 in §18-8-1a of this code if the child is an eligible recipient participating in the Hope Scholarship
143 Program, as provided for in §18-31-1 *et seq.* of this code and provides a notice of intent to
144 participate in the Hope Scholarship Program to the county superintendent. The county
145 superintendent shall enter the following into the West Virginia Education Information System
146 (WVEIS):

147 (1) The filing of the notice of intent pursuant to this subsection;

148 (2) In the case of a Hope Scholarship recipient who chooses an individualized instructional
149 program, annually, the child's test results or determination that a student is making academic
150 progress commensurate with his or her age and ability, as applicable, pursuant to §18-31-8(a)(4)
151 of this code; and

152 (3) In the case of an eligible recipient enrolling in a participating school, annually, the filing
153 of a notice of enrollment pursuant to §18-31-11(a)(6) of this code.

**§18-8-1a. Commencement and termination of compulsory school attendance; public
school entrance requirements; exceptions.**

1 (a) Notwithstanding the provisions of section one of this article, compulsory school
2 attendance begins with the school year in which the sixth birthday is reached prior to September
3 1 of such year or upon enrolling in a publicly supported kindergarten program and, subject to

4 subdivision (3) of this subsection, continues to the sixteenth birthday or for as long as the student
5 continues to be enrolled in a school system after the sixteenth birthday.

6 (1) A child may be removed from such kindergarten program when the principal, teacher
7 and parent or guardian concur that the best interest of the child would not be served by requiring
8 further attendance: *Provided*, That the principal shall make the final determination with regard to
9 compulsory school attendance in a publicly supported kindergarten program.

10 (2) The compulsory school attendance provision of this article shall be enforced against a
11 person eighteen years of age or older for as long as the person continues to be enrolled in a
12 school system and may not be enforced against the parent, guardian or custodian of the person.

13 (3) Notwithstanding the provisions of section one of this article, compulsory school
14 attendance begins with the school year in which the sixth birthday is reached prior to September
15 1 of such year or upon enrolling in a publicly supported kindergarten program and continues to
16 the seventeenth birthday or for as long as the student continues to be enrolled in a school system
17 after the seventeenth birthday: *Provided*, That beginning in the school year 2019-2020,
18 compulsory school attendance begins with the school year in which the sixth birthday is reached
19 prior to July 1 of such year or upon enrolling in a publicly supported kindergarten program.

20 (b) A parent, as defined in §18-31-2 of this code, shall have the option, prior to enrolling
21 in a publicly supported kindergarten program, to apply for a Hope Scholarship on behalf of his or
22 her child as set forth in §18-31-1 et seq. of this code. Every year thereafter, a parent shall have
23 the option to renew his or her child's enrollment in the Hope Scholarship Program pursuant to
24 §18-31-8 of this code.

25 (b) (c) Attendance at a state-approved or Montessori kindergarten, as provided in section
26 eighteen, article five of this chapter, is deemed school attendance for purposes of this section.
27 Prior to entrance into the first grade in accordance with section five, article two of this chapter,
28 each child must have either:

29 (1) Successfully completed such publicly or privately supported, state-approved
30 kindergarten program or Montessori kindergarten program; or

31 (2) Successfully completed an entrance test of basic readiness skills approved by the
32 county in which the school is located. The test may be administered in lieu of kindergarten
33 attendance only under extraordinary circumstances to be determined by the county board.

34 ~~(e)~~(d) Notwithstanding the provisions of this section, section five, article two of this chapter
35 and section eighteen, article five of this chapter, a county board may provide for advanced
36 entrance or placement under policies adopted by said board for any child who has demonstrated
37 sufficient mental and physical competency for such entrance or placement.

38 ~~(d)~~(e) This section does not prevent a student from another state from enrolling in the
39 same grade in a public school in West Virginia as the student was enrolled at the school from
40 which the student transferred.

ARTICLE 9A. PUBLIC SCHOOL SUPPORT.

§18-9A-25. Funding for Hope Scholarship Program.

1 (a) Notwithstanding any other provision of this article to the contrary, for fiscal year 2023
2 and each fiscal year thereafter, in addition to all other amounts required by this article, the
3 Department of Education shall include in its budget request, and the Governor shall include in
4 each budget bill submitted to the Legislature, an appropriation to the Department of Education for
5 the greater of an amount not less than two percent of net public school enrollment adjusted for
6 state aid purposes or the total number of eligible Hope Scholarship applications received by the
7 Hope Scholarship Board, if available, multiplied by the prior year's statewide average net state
8 aid allotted per pupil. The amount appropriated shall be transferred by the Department of
9 Education to the Hope Scholarship Board to be used solely to meet the Hope Scholarship
10 Program obligations set forth in §18-31-1 et seq. of this code except as otherwise provided in this
11 section. The Governor shall also provide in each budget for the reappropriation for expenditure
12 during the ensuing fiscal year the balance to the Department of Education that was not transferred

13 to the Hope Scholarship Board due to an accumulated balance from prior years as provided under
14 subsection (b) of this section.

15 (b) Each fiscal year, the amount required to be requested and included in the budget bill
16 for appropriation under subsection (a) of this section shall be reduced by the sum of:

17 (1) Any unused accumulated amounts transferred to the Hope Scholarship Board for these
18 purposes from previous years; and

19 (2) Any unused appropriations made to the Department of Education for these purposes
20 that were not transferred to the Hope Scholarship Board due to an accumulated balance from
21 prior years.

ARTICLE 31. HOPE SCHOLARSHIP PROGRAM.

§18-31-1. Short title.

1 This article shall be known as the “Hope Scholarship Act.” The program created by this
2 act shall be known as the “Hope Scholarship Program.”

§18-31-2. Definitions.

1 The following words have the meanings ascribed to them unless the context clearly
2 indicates a different meaning:

3 (1) “Account” or “scholarship” means a Hope Scholarship account, awarded pursuant to
4 this article, to which funds are allocated by the board to the parent or parents of an eligible Hope
5 Scholarship student in order to pay qualifying education expenses to educate the student
6 pursuant to the requirements and conditions of this article;

7 (2) “Board” means the Hope Scholarship Board created pursuant to §18-31-3 of this code;

8 (3) “Curriculum” means a complete course of study for a particular content area or grade
9 level, including any supplemental materials required by the curriculum;

10 (4) “Education service provider” means a person or organization that receives payments
11 from Hope Scholarship accounts to provide educational goods and services to Hope Scholarship
12 students;

13 (5) “Eligible recipient” means a child who:

14 (A) Is a resident of this state; and

15 (B) Is enrolled full-time and attending a public elementary or secondary school program in
16 this state for at least 45 calendar days during an instructional term at the time of application and
17 until an award letter is issued by the board under §18-31-5(c) of this code, or enrolled full-time in
18 a public elementary or secondary school program in this state for the entire instructional term the
19 previous year, or is eligible at the time of application to enroll in a kindergarten program in this
20 state pursuant to §18-8-1a of this code, except that if on July 1, 2024, the participation rate of the
21 combined number of students in the Hope Scholarship Program and students eligible who have
22 applied to participate in the Hope Scholarship program during the previous school year is less
23 than five percent of net public school enrollment adjusted for state aid purposes for the previous
24 school year, then, effective July 1, 2026, a child is considered to meet the requirements of this
25 paragraph if he or she is enrolled, eligible to be enrolled, or required to be enrolled in a
26 kindergarten program or public elementary or secondary school program in this state at the time
27 of application;

28 (6) “Hope scholarship funds” means the moneys deposited in a Hope Scholarship
29 student’s account in accordance with the requirements of this article.

30 (7) “Hope scholarship student” means a student who receives a scholarship pursuant to
31 this article;

32 (8) “Parent” means a biological parent, legal guardian, custodian, or other person with
33 legal authority to act on behalf of an eligible recipient or Hope Scholarship student;

34 (9) “Participating school” means any private school that provides education to elementary
35 and/or secondary students and has notified the board of its intention to participate in the program
36 and comply with the program’s requirements;

37 (10) “Resident school district” means the county school district in which the student
38 resides; and

39 (11) "Treasurer" means the West Virginia State Treasurer.

18-31-3. West Virginia Hope Scholarship board; members; terms; compensation; proceedings generally.

1 (a) The West Virginia Hope Scholarship Program shall be administered by the West
2 Virginia Hope Scholarship Board.

3 (b) The board shall consist of nine members and include the following:

4 (1) The State Treasurer;

5 (2) The State Auditor, or his or her designee;

6 (3) The State Attorney General, or his or her designee;

7 (4) The State Superintendent of Schools, or his or her designee;

8 (5) The Chancellor of Higher Education, or his or her designee;

9 (6) The Director of the Herbert Henderson Office of Minority Affairs, or his or her designee;

10 and

11 (7) Three members appointed by the Governor with the advice and consent of the Senate
12 who are parents of Hope Scholarship students, or for the initial appointments of board members
13 following the effective date of this article, parents who intend to apply for the Hope Scholarship
14 on behalf of eligible recipients, to be appointed as follows:

15 (A) Only state residents are eligible for appointment to the board;

16 (B) The members shall reside in geographically diverse areas of the state;

17 (C) Members shall be initially appointed to staggered terms as follows:

18 (i) One member appointed by the Governor to a one-year term;

19 (ii) One member appointed by the Governor to a two-year term; and

20 (iii) One member each appointed by the Governor to a three-year term.

21 After the initial staggering of terms, appointed board members shall serve for three-year
22 terms and are eligible for reappointment at the expiration of their terms; and

23 (D) If there is a vacancy among appointed members, the vacancy shall be filled by
24 appointment to the unexpired term of a person meeting the requirements of this section by the
25 Governor with the advice and consent of the Senate. Members of the board shall serve until the
26 later of the expiration of the term for which the member was appointed or the appointment of his
27 or her successor.

28 (c) Members of the board shall serve without compensation. The board may reimburse
29 members for all reasonable and necessary expenses, including travel expenses, actually incurred
30 by board members in the conduct of their official duties. Any expense reimbursements shall be
31 made from the West Virginia Hope Scholarship Program Expense Fund at the same rate paid to
32 state employees.

33 (d) The Treasurer is the chairman and presiding officer of the board. The Treasurer may
34 provide office space and staff to the board upon request of the board.

35 (e) The State Superintendent of Schools may provide staff to the board, upon request of
36 the board.

37 (f) A majority of the members of the board constitutes a quorum for the transaction of the
38 business of the board.

39 (g) Members of the board are subject to the ethical standards and financial disclosure
40 requirements of the West Virginia Governmental Ethics Act in Chapter 6B of this code.

§18-31-4. Powers of the board.

1 The board is authorized to take any action necessary to effectuate the provisions of this
2 article and to successfully administer the Hope Scholarship Program, subject to applicable state
3 and federal law, including, but not limited to the following:

4 (1) Adopt and amend bylaws;

5 (2) Execute contracts and other instruments for necessary goods and services, employ
6 necessary personnel and engage the services of private consultants, actuaries, auditors, counsel,
7 managers, trustees, and any other contractor or professional needed for rendering professional

8 and technical assistance and advice: *Provided*, That election of these services is not subject to
9 the provisions of §5A-3-1 *et seq.* of this code;

10 (3) Implement the program through the use of financial organizations as account
11 depositories and managers;

12 (4) Develop and impose requirements, policies, procedures, and guidelines to implement
13 and manage the program;

14 (5) Determine whether an expenditure of Hope Scholarship funds is or was a qualifying
15 expense to educate a Hope Scholarship student pursuant to §18-31-7 of this code. The board
16 may approve or deny expenditures by a majority vote;

17 (6) Review any appeals made pursuant to §18-31-10(b) and §18-31-10(d) of this code;

18 (7) Establish the method by which moneys in the Hope Scholarship Expense Fund shall
19 be allocated to pay for administrative costs and assess, collect and expend administrative fees,
20 charges, and penalties;

21 (8) Authorize the assessment, collection and retention of fees and charges against the
22 amounts paid into and the earnings on the Hope Scholarship funds by a financial institution,
23 investment manager, fund manager, West Virginia Investment Management Board, West Virginia
24 Board of Treasury Investments, or other professional managing or investing the Hope Scholarship
25 funds and accounts;

26 (9) Invest and reinvest any of the funds and accounts under the board's control with a
27 financial institution, an investment manager, a fund manager, the West Virginia Investment
28 Management Board, West Virginia Board of Treasury Investments, or other professionals
29 investing the funds and accounts: *Provided*, That investments made under this article shall be
30 made in accordance with the provisions of §44-6C-1 *et seq.* of this code; and

31 (10) Solicit and accept gifts, including bequests and other testamentary gifts made by will,
32 trust, or other disposition; grants; loans; aid; and property, real or personal of any nature and from
33 any source, or to participate in any other way in any federal, state, or local governmental programs

34 in carrying out the purposes of this article: *Provided*, That the board shall use the property
35 received to effectuate the desires of the donor, and shall convert the property received into cash
36 within 180 days of receipt.

§18-31-5. Award of Hope Scholarships.

1 (a) The Hope Scholarship Program is established to provide the option for a parent to
2 better meet the individual education needs of his or her eligible child. The program shall be
3 operational no later than July 1, 2022.

4 (b) The board shall create a standard application form that a parent can submit to establish
5 his or her student's eligibility for the award of Hope Scholarship funds, to be placed in a personal
6 education savings account to be used for qualifying education expenses on behalf of the eligible
7 recipient as provided for in §18-31-7 of this code. Information about scholarship funds and the
8 application process shall be made available on the board's website.

9 (c) The board shall make such applications available no later than March 1, 2022 and shall
10 begin accepting applications immediately thereafter. The board may update the application as
11 needed. The board shall issue an award letter to eligible recipients within 45 days of receipt of a
12 completed application and all required documentation.

13 (d) The board shall approve an application for a Hope Scholarship if all of the following
14 circumstances are met:

15 (1) A parent submits an application for a Hope Scholarship in accordance with the
16 legislative rules promulgated by the board;

17 (2) A student on whose behalf the parent is applying is an eligible recipient, as provided
18 for in §18-31-2(5) of this code;

19 (3) The parent signs an agreement with the board, promising to do all of the following:

20 (A) To provide an education for the eligible recipient in at least the subjects of reading,
21 language, mathematics, science, and social studies;

22 (B) To use the Hope Scholarship funds exclusively for qualifying expenses as provided for
23 in §18-31-7 of this code;

24 (C) To comply with the rules and requirements of the Hope Scholarship program; and

25 (D) To afford the Hope Scholarship student opportunities for educational enrichment such
26 as organized athletics, art, music, or literature; and

27 (4) The board confirms with the West Virginia Department of Education that the student
28 satisfies §18-31-2(5)(B) of this code: *Provided*, That if the department does not reply within 30
29 days, this criteria is considered satisfied.

30 (e) An application for a Hope Scholarship is confidential and not a public record subject to
31 release pursuant to the West Virginia Freedom of Information Act, as codified in §29B-1-1 *et seq.*
32 of this code.

§18-31-6. Funding of Hope Scholarships; program and expense funds.

1 (a) There is hereby created in the State Treasury a special revenue fund designated and
2 known as the West Virginia Hope Scholarship Program Fund. The fund shall be administered by
3 the Treasurer and shall consist of funds transferred by the Department of Education in accordance
4 with §18-9A-25 of this code. All interest and other returns derived from the deposit and investment
5 of moneys in the Hope Scholarship Fund shall be credited to the fund. Any balance, including
6 accrued interest and other returns, remaining in the fund at the end of each fiscal year shall not
7 revert to the General Revenue Fund but shall remain in the fund and be expended as provided
8 by this section.

9 (b) The amount of Hope Scholarship funds made available to an eligible recipient on a
10 yearly basis shall be equal to 100 percent of the prior year's statewide average net state aid share
11 allotted per pupil based on net enrollment adjusted for state aid purposes, subject to the provisions
12 of subsection (c) of this section: *Provided*, That the amount of the funding to an eligible recipient
13 who is awarded a Hope Scholarship account for less than a full fiscal year shall be prorated based
14 on the portion of the fiscal year the eligible recipient is awarded the Hope Scholarship account.

15 On or prior to the submission of the Department of Education's budget request each year, the
16 board shall notify the Department of Education of the total number of eligible Hope Scholarship
17 applications received by the board, for purposes of facilitating the necessary transfer of moneys
18 pursuant to §18-9A-25 of this code.

19 (c) Expenditures from the Hope Scholarship Fund shall be limited to the purposes set forth
20 in this article: *Provided*, That an amount not to exceed five percent of the fund shall be transferred
21 annually to the West Virginia Hope Scholarship Program Expense Fund established in subsection
22 (h) of this section to cover the annual administrative costs of the Hope Scholarship Program. If
23 the number of Hope Scholarship accounts increases significantly after any fiscal year, the
24 Treasurer may request an appropriation by the Legislature to the West Virginia Hope Scholarship
25 Program Expense Fund in an amount equal to the administrative costs associated with the
26 increase in Hope Scholarship accounts.

27 (d) The first deposit of Hope Scholarship funds into an eligible recipient account shall be
28 subject to the execution of the parental agreement required by §18-31-5 of this code. Upon
29 execution of the required parental agreement, and subject to the provisions of §18-31-9(e) of this
30 code, one half of the total annually required deposit shall be made no later than August 15 of
31 every year into an eligible recipient's Hope Scholarship account, and one half of the total annually
32 required deposit shall be made no later than January 15 of every year. Any funds remaining in a
33 Hope Scholarship account at the end of the fiscal year may be carried over to the next fiscal year
34 upon successful renewal of the account.

35 (e) Funds deposited in a student's Hope Scholarship account, other than those funds
36 expended on transportation services pursuant to §18-31-7(11) of this code, do not constitute
37 taxable income to the parent or the Hope Scholarship student.

38 (f) The board shall continue to make deposits into an eligible recipient's Hope Scholarship
39 account in accordance with the provisions of this section unless any of the following conditions
40 have occurred:

41 (1) A parent of an eligible recipient fails to renew a Hope Scholarship account or withdraws
42 from the Hope Scholarship Program;

43 (2) The board determines that a student is no longer eligible for a Hope Scholarship;

44 (3) The board suspends or revokes participation in the Hope Scholarship Program for
45 failure to comply with the requirements of this article;

46 (4) The Hope Scholarship student successfully completes a secondary education
47 program; or

48 (5) The Hope Scholarship student reaches 21 years of age.

49 (g) If any of the conditions in subsection (f) of this section occur, the board shall notify the
50 parent that the eligible recipient's account will be closed in 45 calendar days. If a parent fails to
51 adequately address the condition or conditions upon which closure is based or does not respond
52 within 30 calendar days of receipt of notice, the board shall close the account and any remaining
53 moneys shall be returned to the state.

54 (h)(1) There is hereby created in the State Treasury a special revenue fund designated
55 and known as the West Virginia Hope Scholarship Program Expense Fund. The account shall
56 consist of moneys received pursuant to this section; moneys, if any, transferred from special
57 revenue funds administered by the Treasurer; or any governmental or private grants and any
58 state general fund appropriations, if any, for the Hope Scholarship Program. All interest and other
59 returns derived from the deposit and investment of moneys in the Hope Scholarship Program
60 Expense Fund shall be credited to the fund. Any balance, including accrued interest and other
61 returns, remaining in the fund at the end of each fiscal year shall not revert to the General
62 Revenue Fund but shall remain in the fund and be expended as provided by this section.

63 (2) All expenses incurred by the Treasurer or the board in developing and administering
64 the Hope Scholarship Program shall be payable from the West Virginia Hope Scholarship
65 Expense Fund.

§18-31-7. Qualifying expenses for Hope Scholarship accounts.

1 (a) Parents of a Hope Scholarship student shall agree to use the funds deposited in their
2 student's Hope Scholarship account only for the following qualifying expenses to educate the
3 student:

4 (1) Ongoing services provided by a public school district pursuant to §18-31-8(f) of this
5 code, including without limitation, individual classes and extracurricular activities and programs;

6 (2) Tuition and fees at a participating school;

7 (3) Tutoring services provided by an individual or a tutoring facility: *Provided*, That such
8 tutoring services are not provided by a member of the Hope Scholarship student's immediate
9 family;

10 (4) Fees for nationally standardized assessments, advanced placement examinations,
11 any examinations related to college or university admission, and tuition and/or fees for preparatory
12 courses for the aforementioned exams;

13 (5) Tuition and fees for programs of study or the curriculum of courses that lead to an
14 industry-recognized credential that satisfies a workforce need;

15 (6) Tuition and fees for nonpublic online learning programs;

16 (7) Tuition and fees for alternative education programs;

17 (8) Fees for after-school or summer education programs;

18 (9) Educational services and therapies, including, but not limited to, occupational,
19 behavioral, physical, speech-language, and audiology therapies;

20 (10) Curriculum as defined in §18-31-2 of this code;

21 (11) Fees for transportation paid to a fee-for-service transportation provider for the student
22 to travel to and from an education service provider; and

23 (12) Any other qualified expenses as approved by the board established pursuant to §18-
24 31-3 of this code.

25 (b) Hope Scholarship funds may only be used for educational purposes in accordance
26 with subsection (a) of this section. Nothing in this section requires that a Hope Scholarship student
27 be enrolled, full- or part-time, in either a private school or nonpublic online school.

28 (c) Hope Scholarship funds may not be refunded, rebated, or shared with a parent or
29 student in any manner. Any refund or rebate for goods or services purchased with Hope
30 Scholarship funds shall be credited directly to a student's Hope Scholarship account.

31 (d) Nothing in this section prohibits the parents of a Hope Scholarship student from making
32 payments for the costs of educational goods and services not covered by the funds in their
33 student's Hope Scholarship account. However, personal deposits into a Hope Scholarship
34 account are not permitted.

§18-31-8. Renewal of Hope Scholarship accounts; participation in public school system.

1 (a) A parent must renew an eligible recipient's Hope Scholarship on an annual basis.
2 Notwithstanding any changes in eligibility, a Hope Scholarship student who has previously
3 qualified for a Hope Scholarship account remains eligible to apply for renewal until one of the
4 conditions set forth in §18-31-6(f) occurs: *Provided*, That the board shall verify with the
5 Department of Education the following information by July 1 of every year:

- 6 (1) A list of all active Hope Scholarship Accounts;
7 (2) The resident school district of each Hope Scholarship student;
8 (3) For a Hope Scholarship student who chooses to attend a participating school, annual
9 confirmation of his or her continued attendance at a nonpublic school that complies with all
10 requirements that other nonpublic school students must comply with; and

11 (4) For a Hope Scholarship student who chooses an individualized instructional program:
12 (A) (i) He or she has annually taken a nationally normed standardized achievement test
13 of academic achievement;

14 (ii) The mean of the child's test results in the subject areas of reading, language,
15 mathematics, science and social studies for any single year is within or above the fourth stanine
16 or, if below the fourth stanine, show improvement from the previous year's results; and

17 (iii) The child's test results are reported to the county superintendent; or

18 (B) (i) A certified teacher conducts a review of the student's academic work annually;

19 (ii) The certified teacher determines that the student is making academic progress
20 commensurate with his or her age and ability; and

21 (iii) The certified teacher's determination is reported to the county superintendent.

22 (b) Each county superintendent shall submit the test results and determinations reported
23 to him or her pursuant to subsection (a) of this section to the Department of Education each year
24 on or before June 15.

25 (c) If a parent fails to renew an eligible recipient's Hope Scholarship, the board shall notify
26 the parent that the eligible recipient's account will be closed in 45 calendar days. If a parent
27 chooses not to renew or does not respond within 30 calendar days of receipt of notice, the board
28 shall close the account and any remaining moneys shall be returned to the state.

29 (d) If an eligible recipient decides to return to the Hope Scholarship Program after failing
30 to renew, they must reapply.

31 (e) The board, in consultation with the Department of Education, may adopt rules and
32 policies to provide the least disruptive process for Hope Scholarship students who desire to stop
33 receiving Hope Scholarship payments and return full-time to a public school.

34 (f) The board, in consultation with the Department of Education, may adopt rules and
35 policies for Hope Scholarship students who want to continue to receive services provided by a
36 public school or district, including individual classes and extracurricular programs, in combination
37 with an individualized instructional program. The board, in consultation with the Department of
38 Education, shall ensure that any public school or school district providing such services receives
39 the appropriate pro rata share of a student's Hope Scholarship funds based on the percentage of

40 total instruction provided to the student by the public school or school district. County boards shall
41 charge tuition to Hope Scholarship students who enroll for services in a public school within the
42 county. Hope Scholarship students who enroll for services part-time in public school shall not be
43 included in net enrollment for state aid funding purposes under §18-9A-2 of this code. Nothing in
44 this subsection prohibits a Hope Scholarship student from using the funds deposited in his or her
45 account on both services provided by a public school or district and other qualifying expenses as
46 provided for in §18-31-7 of this code.

§18-31-9. Administration of Hope Scholarship accounts.

1 (a) In addition to the duties, obligations, and authority stated in this section and in other
2 parts of this article, the board has the following duties, obligations, and authority with respect to
3 the administration of Hope Scholarship accounts:

4 (1) To maintain an updated list of participating schools and shall ensure that the list is
5 publicly available through various sources, including the internet;

6 (2) To provide parents with a written explanation of the allowable uses of Hope Scholarship
7 funds, the responsibilities of parents, the duties of the board and the role of any private financial
8 management firms or other private organizations that the board may contract with to administer
9 the Hope Scholarship Program or any aspect of the program; and

10 (3) To ensure that parents of students with a disability receive notice that participation in
11 the Hope Scholarship Program is a parental placement under 20 U.S.C. §1412 of the Individuals
12 with Disabilities Education Act (IDEA) along with an explanation of the rights that parentally placed
13 students possess under (IDEA) and any applicable state laws and regulations.

14 (b) The board may contract with private organizations to administer the Hope Scholarship
15 Program. This includes, but is not limited to, private financial management firms to manage Hope
16 Scholarship accounts.

17 (c) The board shall implement, or contract with a private organization to implement, a
18 commercially viable, cost effective, and parent-friendly system for payment for services from Hope

19 Scholarship accounts to participating schools or education service providers, including, but not
20 limited to, the use of debit cards or other electronic or online fund transfers: *Provided*, That a Hope
21 Scholarship account may not be reduced for debit card or electronic payment fees.

22 (d) The board shall also seek to implement a commercially viable, cost-effective, and
23 parent-friendly system for publicly rating, reviewing, and sharing information about participating
24 schools and education service providers, ideally as part of the same system that facilitates the
25 electronic or online funds transfers so as to create a one-stop-shop for parents and Hope
26 Scholarship students.

27 (e) If an education service provider requires partial payment of tuition or fees prior to the
28 start of the academic year to reserve space for a Hope Scholarship student admitted to the
29 education service provider, such partial payment may be paid prior to the start of the school year
30 in which the Hope Scholarship is awarded, and deducted in an equitable manner from subsequent
31 Hope Scholarship deposits to ensure adequate funds remain available throughout the school
32 year; but if a Hope Scholarship student decides not to use the education service provider, the
33 partial reservation payment must be returned to the board by such education service provider and
34 credited to the student's Hope Scholarship account.

35 (f) The board may accept gifts and grants from any source to cover administrative costs,
36 to inform the public about the Hope Scholarship Program, or to provide additional funding for
37 Hope Scholarship Accounts.

38 (g) The board may propose legislative rules for legislative approval pursuant to §29A-3-1
39 et seq. of this code, including emergency rules, if necessary, to meet timelines set forth in this
40 article, that are not inconsistent with this article and that are necessary for the administration of
41 this article, including:

42 (1) Establishing or contracting for the establishment of a fraud reporting system;

43 (2) Policies that require a surety bond for education service providers receiving more than
44 \$100,000 in Hope Scholarship funds;

45 (3) Procedures for refunding payments from education service providers back to Hope
46 Scholarship accounts; and

47 (4) Procedures for entering into reciprocal agreements with other state education savings
48 account agencies or entities, whether public or private, to recognize and allow education service
49 providers approved in other states to receive payments from Hope Scholarship accounts under
50 this article.

51 (h) The rules or policies adopted by the board should avoid excessive bureaucracy and
52 overly prescriptive mandates and instead shall focus on encouraging participation in the program
53 and encouraging education service providers to provide parents and Hope Scholarship students
54 with a broad array of educational options.

§18-31-10. Auditing of Hope Scholarship Program; suspension of accounts and providers.

1 (a) The board may propose legislative rules for legislative approval pursuant to §29A-3-1
2 et seq. of this code for the auditing of individual Hope Scholarship accounts and shall conduct or
3 contract for the random auditing of individual Hope Scholarship accounts as needed to ensure
4 compliance with the requirements of this article and rules promulgated pursuant to this article.

5 (b) As part of the auditing process, the board may remove a parent or eligible recipient
6 from the Hope Scholarship program and close a Hope Scholarship account for failure to comply
7 with the terms of the parental agreement required by §18-31-5 of this code, failure to comply with
8 the applicable laws, failure of the student to remain eligible, or intentional and fraudulent misuse
9 of Hope Scholarship funds: *Provided*, That the board shall create procedures to ensure that a fair
10 process exists to determine the removal of a parent or eligible recipient from the Hope Scholarship
11 program and a parent or Hope Scholarship student may appeal the decision to make the student
12 ineligible for funds to the board.

13 (c) The board may conduct or contract for the audit of education service providers
14 accepting payments from Hope Scholarship accounts if it determines that the education service
15 provider has:

16 (1) Intentionally and substantially misrepresented information or failed to refund any
17 overpayments in a timely manner; or

18 (2) Routinely failed to provide students with promised educational goods or services.

19 (d) If the board determines that an education service provider has intentionally and
20 substantially misused Hope Scholarship funds, the board may bar the education service provider
21 from continuing to receive payments. The board shall create procedures to ensure that a fair
22 process exists to determine whether an education service provider may be barred from receiving
23 payment from Hope Scholarship accounts and an education service provider may appeal a
24 decision to bar it from receiving payments to the board. If the board bars an education service
25 provider from receiving payments from Hope Scholarship accounts, it shall notify parents and
26 students of its decision as quickly as possible.

27 (e) If the board obtains evidence of potential fraudulent use of Hope Scholarship funds, it
28 may refer suspected cases to the State Auditor for purposes of investigation, collection and
29 potential criminal investigation.

§18-31-11. Requirements for and rights of education service providers.

1 (a) To be eligible to accept payments from a Hope Scholarship account, an education
2 service provider shall:

3 (1) Submit notice to the board that they wish to participate in the Hope Scholarship
4 Program;

5 (2) Provide participating parents with a receipt for all qualifying educational expenses for
6 the Hope Scholarship student;

7 (3) Agree not to refund, rebate, or share Hope Scholarship funds with parents or students
8 in any manner, except that funds may be remitted or refunded to a Hope Scholarship account in
9 accordance with §18-31-7(c) of this code;

10 (4) Certify that it will not discriminate on any basis prohibited by 42 U.S.C. 1981;

11 (5) Agree to submit any employee who will have contact with Hope Scholarship students
12 to a criminal background check; and

13 (6) In the case of a participating school, provide notice of enrollment annually to the county
14 superintendent of any student for which a student's tuition is being paid through the Hope
15 Scholarship Program.

16 (b) This article does not limit the independence or autonomy of an education service
17 provider or make the actions of an education service provider the actions of the state government.

18 (c) Education service providers shall be given maximum freedom to provide for the
19 educational needs of Hope Scholarship students without governmental control.

20 (d) A participating school or education service provider is not required to alter its creed,
21 practices, admission policy, hiring policy or curriculum in order to accept eligible recipients whose
22 parents pay tuition or fees from a Hope Scholarship account pursuant to this article.

23 (e) This article does not expand the regulatory authority of the state, its officers, or any
24 school district to impose any additional regulation of education service providers beyond those
25 necessary to enforce the requirements of the program.

§18-31-12. Responsibilities of resident school districts.

1 The resident school district or school district in which a Hope Scholarship student was last
2 enrolled, as applicable, shall provide an education service provider that has enrolled the student
3 with a complete copy of the student's school records, while complying with the Family Educational
4 Rights and Privacy Act of 1974 (20 U.S.C. §1232 g).

§18-31-13. Legal proceedings; severability.

1 (a) No liability arises on the part of the board or the state or of any county school district
2 based on the award or use of a Hope Scholarship awarded pursuant to this article.

3 (b) It is the intention of the Legislature in the enactment of this article that if any part of this
4 article is challenged in court as violating either the state or federal constitution, the parents of
5 eligible Hope Scholarship students should be deemed to have standing to be parties to such

6 litigation, and should be permitted by the court to intervene if they are not already parties to such
7 litigation.

8 (c) If any provision of this article or the application of any such provision of this article to
9 any person or circumstance is held invalid by a court of competent jurisdiction, the remainder of
10 this article or the application of its provisions to persons or circumstances other than those to
11 which it is held invalid is not affected thereby.